

Holding an effective hearing

Natalie Birtle, Principal Legal Adviser, The Standards Board for England

Charles Kerry, Monitoring Officer, Chester City Council



Setting the scene

- Pre-hearing
- Hearing
- Post-hearing



Legal framework

- Specific
- General



Specific

- Local Government Act 2000 (as amended)
- Local Determination Regulations (2003 and 2004)
- Standards Board for England guidance
- Code of Conduct



General

- Natural justice procedural fairness
- Bias/predetermination
- Personal and prejudicial interests



- Send report to subject member
- Hold hearing within three months
- Composition of panel



- 'Have regard to' Standards Board for England guidance
- Give member opportunity to:
 - present evidence
 - make representations



Panel must make findings:

- any disputed facts? Assess reliability and credibility
- breach of Code? If so...
- sanction?



Panel must consider:

- full range of sanctions
- aggravation/mitigation see Standards Board for England guidance



Committee must give reasons for its decisions



What must not happen?

- Committee to act as ethical standards officer's 'rubber stamp'
- Time wasted on irrelevant matters/witnesses



Committee may:

- Adjourn for further information/investigation
- Request referral back to an ethical standards officer



Holding an effective hearing

Charles Kerry, Monitoring Officer, Chester City Council



Good practice

- We had a procedure/standard letters
- Involved three parish councillors
- Lever arch file of papers/evidence
- Our first local investigation came in the same week!



Plan now

- Learn from ones you have done
- Have standard letters/forms
- Have a timetable and stick to it
- Get dates in diaries



Clarity and focus

- Comment on draft report
- Identify the alleged breaches
- Be clear which part(s) of the Code
- Be clear on evidence for each alleged breach
- Focus don't get diverted



Clarity and focus

- Roles identify who will do what
- Communicate with officers, ethics committee members
- Monitor and review all the way through



Roles

- Monitoring officer
- Clerk for the panel
- Case officer/contact for the councillor
- Facilitators/committee officers
- Stenographer



The panel

- Who will chair the panel? is training required?
- Meet with the chair and identify for him/her their time
- Training for the panel
- Size of panel no more than five people



Identify the specifics of the case

- Site visit?
- Venue prepare
- What will make this go well?



Communicate clearly

- Establish a clear relationship with councillor(s) subject to the allegation
- Plain English
- Be clear about dates/deadlines



Prepare for pre-hearing

- Agenda for it
- Record it
- Communicate it



Train and improve

- Training
- Role play
- Feedback/learn from it
- Incorporate lessons learned



On the day

- Make sure people know what they need to do
- Attendance check in advance
- Have guidelines on sanctions
- Don't assume everyone knows what is going on



Role of the clerk/chair

- Clerk/chair be clear about what they must produce
- Know what has to be done after the hearing and by whom and by when
- You can prepare in advance



Feedback

- Don't be afraid to get feedback afterwards
- Learn from it
- Amend your process before you forget



- Don't treat it as a set process adapt/be flexible
- Don't assume people's knowledge
- Everyone is nervous put them at ease



- Don't underestimate the time resource to do this well
- Don't have too large a panel five is good
- Don't lose focus don't be sidetracked



- Be clear about conflicts raise this early with panel
- Anticipate the questions/issues/evidence/gaps – or else!
- Know who you are dealing with and adapt accordingly



- Keep a good record all the way through the process
- Venue press, public, retiring room
- Press, public, complainant how to deal with them
- The more you do from the good practice the more you avoid the pitfalls



How does this compare to your experience?

- How was it for you?
- What would you do differently?



Holding an effective hearing

Natalie Birtle, Principal Legal Adviser, The Standards Board for England

Charles Kerry, Monitoring Officer, Chester City Council